

Agenda 14 c).

Developed a Local
Com. 03/11/22

Milly Southworth

From: Torpoint Town Council <admin@torpointtowncouncil.gov.uk>
Sent: 12 October 2022 13:11
To: 'Milly Southworth'
Subject: FW: Community Network Review

Kind regards,

Danielle

Danielle Argrave

Torpoint Town Council Support Officer

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From: Lisa Grigg <Lisa.Grigg@cornwall.gov.uk>

Sent: 12 October 2022 12:48

Subject: Community Network Review

This email has been sent on behalf of Catherine Thomson, Community Link Officer

To: Community Networks

Dear Councillors and colleagues,

Community Network Review: The Future of Cornwall's Area Partnerships - Seeking Your Views

As Cllr Frank outlined at the Cornwall Gateway Community Network Panel meeting on 6th October, the Council is reviewing Cornwall's area partnerships and specifically the CNP's. It is now seeking views on the review proposals, via the Community Networks.

The Cabinet commissioned the review, as part of a programme to transform how the Council works in place with partners and communities. Cabinet's ambition is to create new, improved "Community Area Partnerships" ("CAPs") that are better able to act and drive change on the major issues that matter to communities, and help how we connect and work with the people of Cornwall. The CAPs will replace and build on the work of the Community Network Panels.

The papers setting out the proposals for the role and geography of the CAPs, together with a broad governance model, are available on the Cornwall Council website. Please see link below;

[About Community Networks - Cornwall Council](#)

These proposals have been developed with CNP Chairs & Vice-Chairs ("CN Chairs"). The Council is now seeking views on the proposals, via the Community Networks, to inform a final decision. It is proposed that the new CAPs will start meeting in May 2023.

Community Network Panels are asked to discuss the proposals and feedback their views by 18 November 2022, via their Community Link Officer. I am circulating the proposals to Cornwall Councillors, Town & Parish Councils and other partners and contacts across the Community Network so they can feed their views into the Community Network Panel's discussion.

The following papers are provided in the above website link for your consideration:

- (1) An Executive Summary providing an overview of the proposals: "CN Review SUMMARY"
- (2) A paper setting out more details of the proposals: "CN Review FULL PAPER"
- (3) Maps showing the draft geography for the CAPs:
 - CN Chairs & Vice-Chairs devised the draft geography at a workshop, so this can be discussed, improved and refined through the engagement via Community Network Panels. They were asked to do this work based on an upper limit of 12 areas. They reached consensus on 7 CAP areas. For the other 5 areas, grouped in two distinct parts of Cornwall, CN Chairs put forward 2 options. These two distinct parts of Cornwall are referred to in the papers as "West Cornwall and Camborne Pool Illogan & Redruth area" and "South Restormel area." For the "South Restormel" area, Option 1 is the CN Chairs' preferred option.
 - Accordingly, we are circulating two sets of maps for Option 1 and Option 2.

Option 1:

- "Option 1 Parishes" - Draft Community Area Partnership boundaries, also showing parish boundaries

- "Option 1 Electoral Divisions" - Draft Community Area Partnership boundaries, also showing electoral division boundaries

Option 2:

- "Option 2 Parishes" - Draft Community Area Partnership boundaries, also showing parish boundaries

- "Option 2 Electoral Divisions" - Draft Community Area Partnership boundaries, also showing electoral division boundaries

If you have queries, please liaise with me as your Community Link Officer. In the meantime, work is underway to find a date for an extra Cornwall Gateway CNP meeting to provide an opportunity for your views on this issue to be discussed.

Thank you,
Catherine

**Catherine Thomson | Community Link Officer, Caradon CNA, Cornwall Gateway CNA | Localism Team
Cornwall Council | Communities and Public Protection**

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www.cornwall.gov.uk | 'Onen hag oll'

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Community Network Review

The Future of Cornwall's Area Partnerships – Seeking Your Views: Executive Summary

Purpose: This paper summarises the detailed engagement paper on the review of Cornwall's area partnerships, the Community Network Panels ("CNPs").

- 1.1 Cornwall Council's Cabinet has commissioned a review of the Community Networks, as part of a programme to transform how the Council works in place with partners and communities. Cabinet's ambition is to create new, improved "Community Area Partnerships" ("CAPs") - to replace and build on the work of the CNPs – that are better able to act and drive change on the major issues that matter to communities, and help how we connect and work with the people of Cornwall.
- 1.2 The paper sets out proposals for the role, geography and broad governance of the CAPs. These proposals have been developed with CNP Chairs & Vice-Chairs ("CN Chairs"). The Council is now seeking views on the proposals, via the Community Network Panels, to inform a final decision, to be made by early 2023. It is proposed that the new CAPs will start meeting in May 2023.
- 1.3 Community Network Panels are asked to discuss the proposals and feedback their views via their Community Link Officer by 18 November 2022. The paper will be circulated to Cornwall Councillors, Town & Parish Councils and other partners in each Community Network so they can feed their views into their CNP's discussion.

2. Community Area Partnerships: The case for change

- 2.1 Section 2 of the paper explains why the Council is proposing this change. In summary, these are: **(1)** the area partnerships need to be better empowered and equipped to tackle the priority issues for our communities, whether specific to local areas or common across Cornwall; **(2)** the Council has an ambitious business plan to address these common, strategic issues and needs stronger area partnerships to help it progress these, together with the Government's levelling up missions; **(3)** stronger area partnerships are essential to help improve connectivity and joint working with communities; **(4)** the current structure of 19 networks cannot sustainably and effectively be supported, in the context of the significant, ongoing global resource pressures; **(5)** the opportunity to build on the CNPs' successes and strengths, and need to improve their consistency of approach.

3. Function: Draft Proposed Vision for Community Area Partnerships (CAPs)

- 3.1 Section 3 of the paper **seeks views** on a vision for the CAPs, developed with CN Chairs. The overall vision, supported by more detailed themes, is: **"Bringing together local organisations and people to tackle the issues that matter to communities so that everyone can start, live and age well."**

4. Function: Draft Proposed Objectives for the Community Area Partnerships (CAPs)

- 4.1 Section 4 **seeks views** on proposed objectives for the CAPs. These build on the draft vision, feedback from CN Chairs and the current Community Network Panel objectives. In turn, they form a building block for the proposed new roles of the CAPs.
- 4.2 In overview, the objectives cover: **(1)** taking and influencing action to meet community priorities; **(2)** improving connectivity and engagement with partners and communities; **(3)** supporting community action, self-resilience and capacity building; **(4)** shaping and co-designing services; **(5)** supporting Members in their local leadership roles; **(6)/(7)** championing and facilitating the work of town & parish councils and the voluntary, social & community enterprise sector; **(8)** facilitating joint working between the Council and partner organisations; **(9)** joint working between CAPs; **(10)**

promoting sharing of skills, assets, learning and solutions between partners across Cornwall; **(11)** advising the Council and partner organisations on issues of local interest/concern; **(12)** leading/supporting community projects; **(13)** producing area priorities/action plans; **(14)** having a say on local service delivery, strategies and projects; **(15)** promoting community wellbeing, cohesion, equality & diversity; **(16)** prioritising devolved budgets; **(17)** bidding for funding.

5. Function: Proposed specific roles for the Community Area Partnerships (CAPs)

5.1 Section 5 **seeks views** on specific new/improved roles for the CAPs. In overview, these are:

(A1) Development and delivery of **CAP Area Priorities and Action Plans (“CAP Plans”)**. These will be evidence-based plans, bringing together local priorities, Cornwall Council and levelling up missions. They will be developed through engagement with local stakeholders and communities. They will feed into Cornwall Council’s policy/budget-setting processes and will be shared with partner organisations.

(A2) An important role on the **Good Growth Shared Prosperity Fund Investment Plan 2022-25**, particularly in relation to the following two programmes. These proposals are currently in development and subject to formal approvals under the Good Growth programme.

- The Community Levelling Up Programme (CLUP). A £11.49m programme to help communities develop their place-shaping ambitions and empower them to drive the changes they need. In 2022/23 (“Year 1”), the CNPs will input into the development of Local Good Growth Delivery Frameworks to underpin delivery of the programme in 2023-25 (Years 2&3). In Years 2&3, it is proposed the CAPs will have a devolved budget to implement their Delivery Framework (on the basis that there are 12 CAP areas as proposed below, the current draft estimated budget for each CAP is £400,000). They will also be able to apply to a central “performance reserve” to bring forward more/larger projects; and draw on support from the CLUP facilitation and project development support team, which will assist applicants through the process and drive delivery of key strategic projects.
- The Community Capacity & Facilitation Fund (CCFF) is a £2m programme to support and build the capacity of communities to develop project proposals for larger projects so they potentially secure larger-scale delivery funds (from any SPF programme and other sources), expanding on the existing Town Vitality funding programme. CNPs/CAPs will be able to draw on support from the CCFF team, which will be in place by January 2023, funded from the programme budget. The team will focus on building capacity and directly supporting communities to bring forward project proposals. In Years 2/3, it is proposed that each CAP will have an allocated budget to support programme objectives (the total delegated budget for this period across Cornwall is £1.255m). It is proposed there will be a performance reserve for larger, more ambitious projects.

(A3) An enhanced **community engagement** role. The key elements will be: (i) engaging communities on their CAP Plans; (ii) advising Cornwall Council/partners on their approach to community engagements in their CAP area; (iii) promoting community capacity building, by overseeing work undertaken by officers and working in closer partnership with the Voluntary Community and Social Enterprise Sector (VCSE).

(A4) An enhanced role in **engaging and supporting Town & Parish Councils**. CN Chairs have developed this proposal, emphasising that Town & Parish Councils’ place at the heart of our area partnerships is critical and that there are opportunities to build on the CNPs’ work in this respect. They consider that CAPs should *“champion Town & Parish Councils and act as the go to: PLACE where they can get support, the PLATFORM where they can share best practice, and a PATHWAY to progress and seek funding for projects and ideas”*. If the principle of this proposal is supported, CN Chairs have emphasised the importance of working with the Town & Parish Council sector to develop the details of exactly what would be most helpful to them.

- (B1) **CAP Devolution Programme:** CAPs would oversee and prioritise the devolution programme for their areas, including associated capital funding.
- (B2) **External Funding:** CAPs would seek external funding to help support CAP Plan delivery, with this activity carried out on their behalf by officers within a defined offer.
- (B3) **Participatory Budgeting (PB):** CAPs would have the ability to use PB processes, where appropriate, to decide how to distribute funding allocated to or secured by the CAPs.
- (B4) Members would have discretion to align some of their **Community Chest** to CAP Plan priorities.
- (B5) **Cornwall Council Budget:** CAPs would have a formal role in being engaged on the forthcoming year's Council budget consultation (historically, CNPs have done this on an ad hoc basis).
- (B6) **Business Plan and Budget implementation:** Each CAP would have a defined role in assessing, challenging and advising on how the Council is implementing its strategies and spending its budgets within its area, including in comparison with other CAP areas to support Levelling Up.
- (B7) **Place-based services:** Each CAP would have a defined role in assessing, challenging and advising on service provision in comparison with other areas to support Levelling Up.
- (B8) **Planning:** CAPs would have defined roles: to be (i) engaged on development of statutory planning policy i.e. the Local Plan; (ii) engaged on planning briefs (e.g. where of interest to a significant part of the CAP); (iii) a forum for parishes to engage on developing Neighbourhood Development Plans.
- (B9) A defined role in engaging **children & young people**, including links to Cornwall's Annual Conversation.
- (B10) CN Chairs have asked that, as in the pandemic, **Cabinet Members** be assigned to each CAP, to strengthen connectivity between the CAPs and Cornwall Council.
- (B11) **Local issues/service changes:** CAPs would, at the request of local Members, be engaged on local issues/service changes that would significantly impact the whole or a significant part of their area.
- (B12) **Scrutiny referral:** To introduce an appropriate mechanism for CAPs to request the Council's Overview & Scrutiny committees to consider carrying out scrutiny of issues that are common across several CAPs.

6. Form: Geography for the Community Area Partnerships, and Broad Governance Model

- 6.1 Section 6 **seeks views** on the geography and broad governance model of the CAPs. CN Chairs have worked together to create a **draft geography** for the CAPs, so that this can be discussed, improved and refined through the engagement via Community Network Panels.
- 6.2 CN Chairs were asked to do this work based on an upper limit of 12 CAP areas, the upper number of areas the Council considers it can effectively and sustainably resource. CN Chairs also had regard to a list of principles (set out in the full paper). Within these parameters, they achieved a fairly broad consensus on a draft CAP geography. This is summarised at Annex 1 of this Executive Summary; maps have also been circulated with these papers. **The Council is seeking views, via Community Network Panels, on the draft CAP geography. Any suggested amendments on the draft geography are welcome. These should be based on the limit of 12 CAP areas and should have regard to the principles in the full paper.**
- 6.3 CN Chairs decided to use the current Community Network Area (CNA) boundaries as the basis for their work, as these are broadly coherent economically, socially, culturally and geographically, and reflect current communities of identity and interest. Details on their method are in the full paper.
- 6.4 The Chairs reached consensus on 7 CAP areas. For the other 5 areas, grouped in two distinct parts of Cornwall, CN Chairs put forward 2 options. These two distinct parts of Cornwall are referred to in the table below as "West Cornwall and Camborne Pool Illogan & Redruth area" and "South Restormel area." For the "South Restormel" area, Option 1 is the CN Chairs' preferred option.

6.5 Broad Governance Model: The CNPs are local forums operating as partnerships. It is proposed that the CAPs also operate on a partnership model, as this is a good fit to support the proposed vision, objectives and specific roles. The proposed components of the CAP governance model are a **partnership meeting** (replacing the CNP) and a **public forum** (linking to the partnership meeting).

6.6 The final sections of the paper briefly cover:

- (1) Supporting the CAPs to build their own **capacity** through training, development and practical support.
- (2) **Remuneration**: The Cornwall Council Independent Remuneration Panel has recently commenced a review of the Member Allowances scheme. It has agreed to consider whether there is a potential case for recommending a Special Responsibility Allowance for Chairs/Vice-Chairs of the CAPs.
- (3) Summary of review **progress and next steps**

Feedback:

6.7 Community Networks are asked to feedback their views via their Community Link Officer

Bodmin: Sarah Sims sarah.sims@cornwall.gov.uk

Bude: Chris Sims chris.sims@cornwall.gov.uk

Camborne Pool Illogan Redruth & Mining Villages: Vanessa Luckwell vanessa.luckwell@cornwall.gov.uk

Camelford: Roger Gates roger.gates@cornwall.gov.uk

Caradon: Catherine Thomson catherine.thomson@cornwall.gov.uk

China Clay: Roger Gates roger.gates@cornwall.gov.uk

Cornwall Gateway: Catherine Thomson catherine.thomson@cornwall.gov.uk

Falmouth & Penryn: Esther Richmond esther.richmond@cornwall.gov.uk

Helston & South Kerrier: Maxine Hardy maxine.hardy@cornwall.gov.uk

Hayle & St Ives: Maxine Hardy (St Ives cover) maxine.hardy@cornwall.gov.uk

Launceston: Chris Sims chris.sims@cornwall.gov.uk

Liskeard & Looe: Sarah Sims sarah.sims@cornwall.gov.uk

Newquay & St Columb: Helen Fincham helen.fincham@cornwall.gov.uk

St Agnes & Perranporth: Esther Richmond esther.richmond@cornwall.gov.uk

Truro & the Roseland: Helen Nicholson helen.nicholson@cornwall.gov.uk

Wadebridge & Padstow: Helen Fincham helen.fincham@cornwall.gov.uk

St Austell & Mevagissey: Caitlin Lord caitlin.lord@cornwall.gov.uk

St Blazey Fowey & Lostwithiel: Caitlin Lord caitlin.lord@cornwall.gov.uk

West Penwith: Helen Nicholson (cover) helen.nicholson@cornwall.gov.uk

Localism team manager: Steve Foster stephen.foster@cornwall.gov.uk

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Annex 1: Draft Geography: Further Details

A: Maps (circulated separately):

CN Chairs & Vice-Chairs (CN Chairs) reached consensus on 7 CAP areas. For the other 5 CAP areas, grouped in two distinct parts of Cornwall, CN Chairs put forward 2 options. These two distinct parts of Cornwall are referred to in the table below as “West Cornwall and Camborne Pool Illogan & Redruth area” and “South Restormel area.” For the “South Restormel” area, the Option 1 maps show CN Chairs’ preferred option.

Option 1:

- “Option 1 Parishes” - Draft Community Area Partnership boundaries, also showing parish boundaries
- “Option 1 Electoral Divisions” - Draft Community Area Partnership boundaries, also showing electoral division boundaries

Option 2:

- “Option 2 Parishes” - Draft Community Area Partnership boundaries, also showing parish boundaries
- “Option 2 Electoral Divisions” - Draft Community Area Partnership boundaries, also showing electoral division boundaries

B: Further details about CAP areas

Where Electoral Division crosses two CAP areas it is notionally shown as 0.5 of a Division in each CAP

Community Area Partnership Area Proposals/Options	Proposed area comprises (CN = Community Network Area)	Population ¹ (2020 Estimate)	Number of Electoral Divisions*	Number of Parishes
A: Areas on which CN Chairs reached a consensus:				
CAP 1. “Bude and Camelford CAP”	Bude CN AND Camelford CN	32029	4.5	29
CAP 2. “Launceston and Caradon CAP”	Launceston CN AND Caradon CN	40515	5.5	24
CAP 3. “Liskeard, Looe and Cornwall Gateway CAP”	Liskeard & Looe CN AND Cornwall Gateway CN	65832	11	29
CAP 4. “Bodmin, Wadebridge & Padstow CAP”	Bodmin CN AND Wadebridge & Padstow CN (subject to resolving whether St Wenn Parish should be in CAP4 or 5; for purpose of this table, St Wenn Parish included in CAP4; parish population is: 417)	42259	7	22
CAP 5. “Newquay, St Columb, St Agnes & Perranporth CAP”	Newquay & St Columb CN AND St Agnes & Perranporth CN (see above question re St Wenn Parish; for purpose of this table, St Wenn Parish included in CAP4)	51281	7.5	10

¹ Source: 2020 Mid Year Population Estimates, Office for National Statistics. Please note these are population figures, not electorate figures.

Community Area Partnership Area Proposals/Options	Proposed area comprises (CN = Community Network Area)	Population (2020 Estimate)	Number of Electoral Divisions*	Number of Parishes
CAP 6. "Truro & Roseland CAP"	Truro & Roseland CN (PLUS St Goran Parish MINUS Grampound with Creed Parish)	47808	8	18
CAP 7. "Falmouth & Penryn CAP"	Falmouth & Penryn CN	47205	7	9
B: Areas where CN Chairs put forward different options:				
8 and 9: The "South Restormel" area:				
OPTION 1 – MAJORITY VIEW:				
CAP 8 "St Austell, Mevagissey, St Blazey Fowey & Lostwithiel CAP"	CAP 8: St Austell & Mevagissey CN AND St Blazey Fowey & Lostwithiel CN (MINUS St Goran Parish PLUS Grampound with Creed Parish) <i>Resolve whether Luxulyan Parish should be CAP8 or 9. For purpose of this table, Luxulyan Parish is included in CAP 9.</i>	49749	7.5	18
CAP 9 "China Clay CAP"	CAP 9: China Clay CN <i>Resolve whether Luxulyan Parish should be CAP8 or 9. For purpose of this table, Luxulyan Parish is included in CAP 9; parish population is: 1497</i>	30508	4	6
OPTION 2 – ALTERNATIVE OPTION: Chairs who drew this option also noted merits of Option 1				
CAP 8 "St Austell & Mevagissey CAP"	CAP 8: St Austell & Mevagissey CN (MINUS St Goran Parish PLUS Grampound with Creed Parish)	31986	5	8
CAP 9 "China Clay and St Blazey Fowey & Lostwithiel CAP"	CAP 9: China Clay CN AND St Blazey, Fowey & Lostwithiel CN	48271	6.5	16
10,11,12. West Cornwall and Camborne Pool Illogan & Redruth area				
OPTION 1:				
CAP 10 "Camborne Pool Illogan Redruth & Mining Villages CAP"	CAP 10: Camborne Pool Illogan Redruth & Mining Villages CN	65171	10	10

Community Area Partnership Area Proposals/Options	Proposed area comprises (CN = Community Network Area)	Population (2020 Estimate)	Number of Electoral Divisions*	Number of Parishes
CAP 11. "Hayle, Helston, South Kerrier CAP"	CAP 11: Helston & South Kerrier CN PLUS Hayle, St Erth and Gwinear-Gwithian Parishes	50718	7.5	21
CAP 12. "West Penwith & St Ives CAP"	CAP 12: West Penwith CN PLUS St Ives and Towedhack Parishes	51515	7.5	16
OPTION 2:				
CAP 10. "Camborne Pool Illogan Redruth, Mining Villages and Gwinear-Gwithian CAP"	CAP 10: Camborne Pool Illogan Redruth & Mining Villages CN PLUS Gwinear-Gwithian Parish	68858	10.5	11
CAP 11. "Helston & South Kerrier CAP"	CAP 11: Helston & South Kerrier CN	35758	5	18
CAP 12. "West Penwith, Hayle & St Ives CAP"	CAP 12: West Penwith CN AND Hayle & St Ives CN MINUS Gwinear-Gwithian Parish	62788	9.5	18

Total Cornwall population: 574590

